## 109TH CONGRESS 2D SESSION

## H.R.

To amend section 115 of title 17, United States Code, to provide for licensing of digital delivery of musical works, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

Mr. Sm	TH of Texas	introduced	the	following	bill;	which	was	referred	to	the
	Commit	tee on								

## A BILL

To amend section 115 of title 17, United States Code, to provide for licensing of digital delivery of musical works, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Section 115 Reform
- 5 Act of 2006".
- 6 SEC. 2. STATUTORY LICENSES FOR DIGITAL DELIVERY OF
- 7 MUSICAL WORKS.
- 8 Section 115 of title 17, United States Code, is
- 9 amended by adding at the end the following new sub-
- 10 section:



1	"(e) Licenses for Digital Uses of Musical
2	Works.—
3	"(1) In general.—The compulsory license for
4	digital phonorecord deliveries shall be governed by
5	this subsection, in addition to subsections (a), (c),
6	and (d). The license under this subsection covers—
7	"(A) the making and distribution of gen-
8	eral and incidental digital phonorecord deliv-
9	eries in the form of full downloads, limited
10	downloads, interactive streams, and any other
11	form constituting a digital phonorecord delivery;
12	and
13	"(B) all reproduction and distribution
14	rights necessary to engage in activities de-
15	scribed in subparagraph (A), solely for the pur-
16	pose of engaging in such activities under the li-
17	cense, including—
18	"(i) the making of reproductions by
19	and for end users;
20	"(ii) reproductions made on servers
21	under the authority of the licensee; and
22	"(iii) incidental reproductions made
23	under the authority of the license in the
24	normal course of engaging in activities de-
25	scribed in subparagraph (A), including



1	cached, network, and RAM buffer repro-
2	ductions.
3	"(2) Blanket licenses.—A person may ob-
4	tain a compulsory license to engage in activities sub-
5	ject to this subsection only from a designated agent
6	under paragraph (4) and only if the person is a dig-
7	ital music provider. A person may engage in activi-
8	ties subject to this subsection under authority of a
9	compulsory license only—
10	"(A) if the license was obtained by a dig-
11	ital music provider; and
12	"(B) with respect to end users with which
13	the digital music provider meets the require-
14	ments of paragraph 14(C).
15	"(3) Royalty-free license.—
16	"(A) In general.—A compulsory license
17	shall be available for the making of server and
18	incidental reproductions to facilitate noninter-
19	active streaming.
20	"(B) Activities covered.—Each des-
21	ignated agent shall grant a license under this
22	subsection for the making of server and inci-
23	dental reproductions to facilitate noninteractive
24	streaming at a royalty-free rate. The designated

agent may charge only a filing fee of not more



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1	than \$30 to administer the issuance of the li-
2	cense. The license shall cover reproductions
3	made on servers under authority of the licensee
4	and incidental reproductions made under the
5	authority of the licensee in the course of the
6	noninteractive streaming, including cached, net-
7	work, and RAM buffer reproductions, to the ex-
8	tent reasonably necessary for, and solely for the
9	purpose of, engaging in noninteractive stream-
10	ing under the license in a technologically rea-
11	sonable and efficient matter.
12	"(C) EXCLUDED ACTIVITIES.—The license
13	under subparagraph (A) does not extend to any
14	server or incidental reproductions used to en-
15	able a streaming service (or any other type of
16	service) that takes affirmative steps to author-
17	ize, enable, cause, or induce the making of re-

"(C) EXCLUDED ACTIVITIES.—The license under subparagraph (A) does not extend to any server or incidental reproductions used to enable a streaming service (or any other type of service) that takes affirmative steps to authorize, enable, cause, or induce the making of reproductions of musical works by or for end users that are accessible by those end users for future listening, unless a valid license for reproduction and distribution rights has otherwise been obtained by the streaming or other type of service permitting the server or incidental reproductions to be used for that activity.

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1	"(4) Applications for licenses.—Any dig-
2	ital music provider seeking a license under this sub-
3	section may apply to a designated agent for the li-
4	cense, identifying in the application each type of
5	qualifying activity for which the license is sought.
6	Any digital music provider that has a license under
7	this subsection and seeks to engage in any activity
8	covered by this subsection that is not identified in
9	the license may engage in that activity only upon fil-
10	ing a new application identifying the additional ac-
11	tivity.
12	"(5) Licenses.—All activities specified in an
13	application filed under paragraph (4) for which a li-
14	cense is available under this subsection shall be li-
15	censed by the designated agent. The license shall be
16	effective, upon the filing of the application, for all
17	copyrighted nondramatic musical works (or shares of
18	such musical works) represented by the designated
19	agent.
20	"(6) Retroactive royalty payments.—
21	"(A) RETROACTIVE PAYMENTS.—A digital
22	music provider that has obtained a license from
23	a designated agent under this subsection for—
24	"(i) the making and distribution of

limited downloads, or



1	"(ii) the making or distribution of
2	interactive streams,
3	may report to the designated agent activity au-
4	thorized by the license that the digital music
5	provider engaged in during the period beginning
6	January 1, 2001, and ending on January 1,
7	2008, and pay to the designated agent royalties
8	applicable to that activity. Such reporting and
9	payments shall be made not later than March
10	1, 2008, in accordance with the regulations
11	issued under paragraph (10) regarding report-
12	ing and payments.
13	"(B) Limitation on Liability.—A dig-
14	ital music provider that reports activity and
15	makes payments under this paragraph for an
16	activity under this paragraph shall not be sub-
17	ject to an action for copyright infringement al-
18	leging violation of reproduction or distribution
19	rights to the extent such action is based on ac-
20	tivity so reported for which all payments due
21	have been made.
22	"(C) Effect on royalty-free li-
23	CENSE.—A digital music provider that complies
24	with the requirements of this paragraph is enti-



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1	tled to a royalty-free license for the activity re-
2	ported under subparagraph (A).
3	"(7) License not transferable.—A license
4	granted to a digital music provider under this sub-
5	section may not be transferred to any other person
6	or entity.
7	"(8) ROYALTY RATES AND TERMS.—
8	"(A) In general.—Except as provided in
9	this paragraph, the Copyright Royalty Judges
10	shall determine reasonable rates and terms for
11	digital phonorecord deliveries as provided under
12	subsection (c) and chapter 8, except for server
13	and incidental reproductions for noninteractive
14	streaming that are eligible for royalty-free li-
15	censes under this subsection.
16	"(B) Rates and terms in effect.—
17	Rates and terms in effect under subsection (e)
18	on the effective date of the Section 115 Reform
19	Act of 2006 for any activity for which a license
20	is available under this section shall continue to
21	apply to that activity on and after that date
22	until a new rate is determined under subsection
23	(e) and chapter 8.
24	"(C) Payment.—Licensees under this

subsection shall make payments of royalty rates



1	and terms to the designated agents as directed
2	by the Copyright Royalty Judges.
3	"(D) RATES AND TERMS FOR NEW LI-
4	CENSE ACTIVITIES.—
5	"(i) In general.—Not later than
6	December 1, 2007, the Copyright Royalty
7	Judges shall initiate a ratemaking pro-
8	ceeding, pursuant to the procedures set
9	forth in chapter 8, to determine a final
10	rate and terms for any activity for which
11	a license is available under this subsection
12	if—
13	"(I) a final rate and terms have
14	not been established for the activity as
15	of that date; or
16	"(II) the activity is not the sub-
17	ject of a proceeding to set a final rate
18	and terms under subsection (c) that is
19	pending before the Copyright Royalty
20	Judges on that date.
21	"(ii) Pending proceedings.—In
22	any case in which a proceeding is pending
23	before the Copyright Royalty Judges, on
24	December 1, 2007, to determine final rates
25	and terms under subsection (c), the Copy-



1	right Royalty Judges may expand and ad-
2	just the schedule of the proceeding to cover
3	rates and terms for any activity described
4	in clause (i), in lieu of initiating a pro-
5	ceeding under clause (i) with respect to
6	that activity, if so expanding and adjusting
7	the schedule of the proceeding will not un-
8	duly prejudice any party to the proceeding
9	and will not delay the final determination
10	of rates and terms by the Copyright Roy-
11	alty Judges by more than 90 days.
12	"(iii) Participation of designated
13	AGENTS.—All designated agents, and any
14	other parties who have a significant inter-
15	est, within the meaning of section 804(a),
16	in the applicable royalty rate, are entitled
17	to participate in a proceeding under this
18	subparagraph relating to activities licensed
19	under this subsection.
20	"(E) Interim rates.—
21	"(i) In general.—For any activity
22	for which a license is available under this
23	subsection and for which a rate and terms
24	have not been determined under subsection

(c), a digital music provider shall, upon fil-



1	ing a valid application with the relevant
2	designated agent, have a license under this
3	subsection to engage in the activity, sub-
4	ject to clause (ii).
5	"(ii) Interim rates and terms.—
6	Upon the filing of an application under
7	clause (i)—
8	"(I) the digital music provider
9	and the designated agent may nego-
10	tiate an interim rate and terms that
11	will apply to the activity under the li-
12	cense; or
13	"(II) the digital music provider
14	or the designated agent, or both, may
15	apply to the Copyright Royalty
16	Judges for an interim rate and terms,
17	in which case—
18	"(aa) the Copyright Royalty
19	Judges shall, not later than 15
20	days after the application is
21	made, publish notice of an expe-
22	dited proceeding to determine the
23	interim rate and terms; and
24	"(bb) the Judges shall de-
25	termine the interim rate and



1	terms not less than 30 days and
2	not more than 60 days after pub-
3	lishing the notice, through the
4	expedited proceeding.
5	"(iii) Applicability of interim
6	RATES AND TERMS.—(I) An interim rate
7	and terms negotiated under clause (ii)(I)
8	or established under clause (ii)( $\Pi$ ) shall
9	apply to the activity under the license con-
10	cerned until a final rate and terms for the
11	activity are determined under subpara-
12	graph (D), or as otherwise agreed by the
13	parties.
14	"(II) An interim rate and terms de-
15	scribed in clause (i) with respect to an ac-
16	tivity by a digital music provider shall not
17	be treated as precedent in a final rate-
18	making proceeding. If the Copyright Roy-
19	alty Judges have established an interim
20	rate and terms under clause (ii)(II), sub-
21	ject to clause (iv), that rate and those
22	terms shall apply to the same activity en-
23	gaged in by any digital music provider, ex-

cept as otherwise agreed to by the parties.



1	"(iv) Single proceeding for each
2	ACTIVITY.—Unless the Copyright Royalty
3	Judges determine that there is good cause
4	to review an interim rate established under
5	clause (ii)(II), the Judges may conduct
6	only 1 proceeding to determine an interim
7	rate and terms for an activity for which a
8	license is available under this subsection.
9	"(v) Adjustment of interim
10	RATES.—After a determination of a final
11	rate and terms that will apply to an activ-
12	ity for which a license is available under
13	this subsection has been made under sub-
14	paragraph (D), the final rate and terms
15	shall be retroactive to the inception of the
16	activity under all licenses to which such
17	rate and terms apply, unless an agreement
18	between the parties to a license provides
19	otherwise. Not later than 60 days after the
20	determination of the final rate becomes
21	effective—
22	"(I) the digital music provider
23	shall pay to the designated agent any
24	amounts due from underpayment of

fees by the digital music provider be-



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1	cause the final rate exceeds the in-
2	terim rate; or
3	"(II) the designated agent shall
4	refund to the digital music provider
5	the amounts of any overpayment of
6	fees by the digital music provider be-
7	cause the interim rate exceed the final
8	rate, or, at the election of the digital
9	music provider, the designated agent
10	shall credit such overpayment against
11	future payments by the digital music
12	provider to the designated agent
13	under this subsection.
14	"(9) Designated agents.—
15	"(A) In General.—Designated agents
16	under this subsection are the General Des-
17	ignated Agent and additional designated agents.
18	"(B) General designated agent.—
19	"(i) Designation and Purpose.—
20	(I) Not later than August 1, 2007, the
21	Register of Copyrights shall designate a
22	mechanical licensing and collection agency
23	representing music publishing entities that
24	represent the greatest share of the music

publishing market, as measured by the



1	amount of royalties collected during the
2	preceding 3 full calendar years with re-
3	spect to the use of copyrighted musical
4	works pursuant to this section, to establish
5	and operate the General Designated Agent.
6	"(II) The General Designated Agent
7	shall grant and administer licenses and col-
8	lect and distribute royalties payable for the
9	use of musical works licensed under this
10	subsection.
11	"(III) The General Designated Agent
12	shall be governed by a board of directors
13	consisting of representatives of at least 5
14	music publishing entities.
15	"(ii) Decertification.—The Reg-
16	ister of Copyrights may disqualify the Gen-
17	eral Designated Agent upon a showing
18	that it fails to meet the qualifications
19	under this subparagraph or otherwise fails
20	to meet the requirements under this para-
21	graph. In such a case, the Register of
22	Copyrights shall designate another General
23	Designated Agent that most closely meets
24	the requirements of clause (i)(I).

"(C) ADDITIONAL DESIGNATED AGENTS.—



1	"(i) Certification.—The Register of
2	Copyrights shall certify as an additional
3	designated agent to represent copyright
4	owners for purposes of licenses under this
5	subsection any entity that demonstrates
6	that—
7	"(I) upon certification, it will
8	represent music publishing entities
9	that represent at least a 15 percent
10	share of the music publishing market,
11	as measured by the amount of royal-
12	ties collected during the preceding 3
13	full calendar years with respect to the
14	use of copyrighted musical works pur-
15	suant to this section; and
16	"(II) it has the capability to per-
17	form the required functions of a des-
18	ignated agent under this subsection.
19	"(ii) Duties.—(I) Upon certification
20	under clause (i), an additional designated
21	agent shall represent any copyright owners
22	of musical works who elect to have the ad-
23	ditional designated agent represent them
24	and the musical works (or shares of musi-

cal works) owned or controlled by such



1	copyright owners for purposes of the li-
2	censes under this subsection.
3	"(II) Each additional designated
4	agent shall notify the General Designated
5	Agent and any other additional designated
6	agent of each copyright owner, and the
7	musical works (or shares of musical works)
8	owned or controlled by the copyright
9	owner, that the additional designated agent
10	represents pursuant to subclause (I).
11	"(III) Any election under subclause
12	(I) is effective only if it is made in writing
13	a copy of which shall be made available to
14	any other designated agent upon a reason-
15	able request therefor.
16	"(iii) Decertification.—The Reg-
17	ister of Copyrights may remove the certifi-
18	cation of any additional designated agent
19	upon a showing that it fails to meet the
20	qualifications under this subparagraph or
21	otherwise fails to meet the requirements
22	under this paragraph.
23	"(D) AUTHORITIES OF DESIGNATED
24	AGENTS.—A designated agent may—



1	"(i) engage in activities pursuant to
2	this subsection;
3	"(ii) engage in such additional activi-
4	ties in the interest of music publishers and
5	songwriters as the designated agent con-
6	siders appropriate, including industry ne-
7	gotiations, ratesetting proceedings, litiga-
8	tion, and legislative efforts; and
9	"(iii) apply any administrative fees or
10	other funds it collects to support the activi-
11	ties described in clauses (i) and (ii).
12	"(E) ELECTIONS BY COPYRIGHT OWN-
13	ERS.—
14	"(i) Representation by single
15	DESIGNATED AGENT.—Each copyright
16	owner, and the musical works (or shares of
17	musical works) that the copyright owner
18	owns or controls, may be represented by
19	only one designated agent during any cal-
20	endar year.
21	"(ii) Annual enrollment pe-
22	RIOD.—
23	"(I) IN GENERAL.—Each copy-
24	right owner may, during the month of
25	September of each year, elect to



1	change the designated agent to rep-
2	resent the owner and the musical
3	works (or shares of musical works) re-
4	ferred to in clause (i), beginning on
5	January 1 of the succeeding calendar
6	year.
7	"(II) Selection.—A copyright
8	owner may choose only one designated
9	agent during the month of September
10	of each year. If the designated agent
11	chosen is not certified pursuant to
12	subparagraph (C)(i) or is decertified
13	pursuant to subparagraph (C)(iii), the
14	copyright owner and the musical
15	works (or shares) referred to in clause
16	(i) shall be represented by the General
17	Designated Agent for the succeeding
18	calendar year.
19	"(iii) Effect on licenses.—A des-
20	ignated agent's representation of the musi-
21	cal works (and shares of musical works) of
22	any copyright owner who elects to change
23	designated agents under clause (ii) shall
24	terminate on December 31 of the year in
25	which the election is made, after which the



1	musical works (and shares of musical
2	works) of the copyright owner will become
3	subject to the licenses in effect with the
4	designated agent selected under clause (ii).
5	"(iv) Default representation by
6	GENERAL DESIGNATED AGENT.—If a copy-
7	right owner does not choose to be rep-
8	resented by an additional designated agent,
9	the General Designated Agent shall rep-
10	resent the copyright owner and musical
11	works (or shares of musical works) owned
12	or controlled by the copyright owner.
13	"(v) Voluntary agreements.—A
14	copyright owner and a digital music pro-
15	vider may enter into a voluntary license
16	agreement pursuant to subsection
17	(c)(3)(E)(i) to cover activities licensed
18	under this subsection. Any such agreement
19	shall apply in lieu of a blanket license
20	under this subsection with respect to those
21	musical works (or shares of musical works)
22	and activities covered by the agreement
23	during the period that the agreement is in
24	effect. The royalty fees due for usage of
25	musical works (or shares of musical works)



1	under a blanket license under this sub-
2	section shall be reduced in pro to the usage
3	covered under such a voluntary license
4	agreement. Each designated agent shall es-
5	tablish procedures by which copyright own-
6	ers and licensees shall be required to notify
7	the designated agent of the existence of
8	voluntary license agreements upon which
9	they are relying in lieu of the blanket li-
10	cense. Such procedures shall include appro-
11	priate measures to protect confidential in-
12	formation of licensees.
13	"(F) Notice of designated agents.—

"(F) Notice of designated agents.—At least 90 days before beginning operations, the General Designated Agent and any interested party wishing to serve as a designated agent shall file with the Copyright Office a notice of intent to operate as a designated agent under this subsection. The notice shall contain such contact information, and such information concerning applications for licenses under this subsection and access to the electronic database of the designated agent (described in subparagraph (H)(i)) identifying musical works (or shares of musical works) represented by the



1	designated agent, as required in regulations
2	issued to carry out this subsection. The Copy-
3	right Office shall make each notice filed under
4	this subparagraph available to the public on the
5	Internet.
6	"(G) TERMINATION OF DESIGNATED
7	AGENT.—
8	"(i) Notice and transfer of
9	RECORDS.—At least 180 days before termi-
10	nating operations, a designated agent
11	shall—
12	"(I) notify the Copyright Office,
13	all of its licensees under this sub-
14	section, all of the copyright owners
15	represented by the designated agent
16	for the purposes of this subsection,
17	and all other designated agents of its
18	intent to terminate operations; and
19	"(II) transfer electronic and
20	other copies of all relevant records to
21	the existing General Designated Agent
22	or, in the case of the termination of
23	the General Designated Agent, to the
24	successor General Designated Agent.



1	"(ii) Assumption of duties by
2	GDA.—Upon the termination of operations
3	of a designated agent, the General Des-
4	ignated Agent or successor General Des-
5	ignated Agent, as the case may be, shall
6	assume the administration of the musical
7	works and rights previously administered
8	by the terminated designated agent, re-
9	gardless of whether the terminated agent
10	has complied with clause (i).
11	"(H) Musical works data.—
12	"(i) AVAILABILITY.—The General
13	Designated Agent and each additional des-
14	ignated agent shall maintain and make
15	available to licensees, free of charge, a
16	searchable electronic database of informa-
17	tion from which licensees can determine
18	which musical works (or shares of musical
19	works) are available for licensing under
20	this subsection through that designated
21	agent. Any musical work (or shares of a
22	musical work) not identified as being rep-
23	resented by the General Designated Agent
24	or any additional designated agent in any

such database may be presumed by licens-



1	ees to be represented by the General Des-
2	ignated Agent.
3	"(ii) Use of database by des-
4	IGNATED AGENTS AND LICENSEES.—Sub-
5	ject to the public access described under
6	clause (iii), the database required by clause
7	(i) may be used by designated agents and
8	licensees only for purposes of determining
9	the identity and availability of musical
10	works for licenses under this subsection,
11	obtaining such licenses, reporting of use of
12	musical works, payment of royalties, and
13	otherwise to comply with licenses under
14	this subsection, except that a designated
15	agent may use or make the database it
16	maintains available for other purposes re-
17	lating to musical works or music pub-
18	lishers. The Copyright Royalty Judges
19	shall, in establishing cost-sharing amounts
20	pursuant to paragraph (12), consider the
21	value and benefit of any such other pur-
22	poses to the designated agent and the
23	copyright owners it represents. The use of
24	any such database shall be subject to rea-
25	sonable confidentiality and security stand-



1	ards prescribed in regulations to carry out
2	this subsection.
3	"(iii) Public access to data-
4	BASE.—The General Designated Agent
5	and each designated agent shall make rel-
6	evant portions of the database required by
7	clause (i) available free of charge to the
8	general public to access information con-
9	cerning specific musical works that are
10	represented by the designated agent, sub-
11	ject to reasonable terms and conditions of
12	use as may be prescribed by the Register
13	of Copyrights.
14	"(10) ROYALTY REPORTING AND COMPLI-
15	ANCE.—
16	"(A) Requirements.—
17	"(i) In General.—Each licensee
18	under this subsection shall, on a monthly
19	basis and in electronic format, report its
20	usage of musical works under the license
21	and make royalty payments by reason of
22	such usage, to the applicable designated
23	agent.
24	"(ii) Limitation on disclosure.—



1	"(I) In general.—A designated
2	agent may disclose information re-
3	ceived under clause (i) to a recipient
4	of royalty payments made by a li-
5	censee only with respect to musical
6	works owned or controlled by the re-
7	cipient. The designated agent may not
8	disclose such information to any other
9	person in a form that can be readily
10	associated with a licensee except to
11	the extent permitted by written agree-
12	ment of the licensee.
13	"(II) Exception.—Subclause (I)
14	does not prevent a designated agent
15	from providing information with re-
16	spect to a licensee—
17	"(aa) to the legal and finan-
18	cial advisors of the designated
19	agent or to an accountant or
20	auditor rendering services relat-
21	ing to this subsection; or
22	"(bb) to the extent nec-
23	essary in connection with a bona
24	fide dispute or legal claim or pro-
25	ceeding.



1	"(iii) Interest.—
2	"(I) In General.—A licensee
3	who has failed to make a payment re-
4	quired under this subsection by the
5	due date to a designated agent (in-
6	cluding as specified in a notice of pay-
7	ment deficiency or default, as deter-
8	mined in a royalty compliance exam-
9	ination under subparagraph (B), or as
10	required by a determination of the
11	Copyright Royalty Judges), shall pay
12	to the designated agent interest on
13	the overdue amount, at the Federal
14	funds rate plus 5 percent, such inter-
15	est to accrue monthly from the date
16	payment was due until the date pay-
17	ment is received by the designated
18	agent.
19	"(II) DEFINITION.—In this
20	clause, the term 'Federal funds rate'
21	means the interest rate established by
22	the Federal Reserve at which deposi-
23	tory institutions lend balances at the
24	Federal Reserve to other depository
25	institutions overnight. The Federal



1	funds rate for any 1-month period
2	during which interest accrues under
3	clause (i) is the Federal funds rate in
4	effect on the first day of that 1-month
5	period.
6	"(B) ROYALTY COMPLIANCE EXAMINA-
7	TIONS.—A designated agent may, upon pro-
8	viding written notice to its licensee under this
9	subsection, conduct a royalty compliance exam-
10	ination of the licensee, subject to the following:
11	"(i) A designated agent may conduct
12	only 1 examination of any licensee in a cal-
13	endar year, and may conduct an examina-
14	tion of a licensee with respect to a report-
15	ing period only once. A designated agent
16	may conduct an examination jointly with
17	one or more other designated agents.
18	"(ii) The examination may begin only
19	within 18 months after the end of the pe-
20	riod being examined and may only cover a
21	period of not less than 2 and not more
22	than 4 consecutive years, except that an
23	examination may cover a period of—
24	"(I) more than 4 years if the ex-
25	amination includes activities subject



1	to retroactive payments under para-
2	graph (6);
3	"(II) a period of less than 2
4	years if—
5	"(aa) the licensee's license
6	has been terminated;
7	"(bb) the licensee has de-
8	faulted in its reporting or pay-
9	ments under this paragraph; or
10	"(cc) the licensee has termi-
11	nated or is about to terminate
12	operations, has filed or indicated
13	an intent to file for bankruptcy,
14	or has transferred or indicated
15	an intent to transfer its assets to
16	a third party; or
17	"(III) a period of less than 2
18	years or more than 4 years, if for
19	other good cause the examination can-
20	not reasonably cover a period of 2 to
21	4 years.
22	"(iii) At the conclusion of the exam-
23	ination, the designated agent shall, after
24	considering any written rebuttal provided
25	by the licensee during the examination,



1	provide a written notice to the licensee set-
2	ting forth the designated agent's final de-
3	termination of the claim, if any, resulting
4	from the examination.
5	"(iv) The designated agent shall bear
6	the costs of the examination, except that,
7	if the licensee underpaid royalty fees by 10
8	percent or more, the licensee shall bear the
9	reasonable costs of the examination.
10	"(v) A licensee may not assert section
11	507 of this title or any other Federal or
12	State statute of limitations, doctrine of
13	laches or estoppel, or similar provision to
14	avoid a royalty examination under this
15	subparagraph, or as a defense to a legal
16	action arising from such a royalty exam-
17	ination, if the legal action is commenced
18	within 18 months after the final deter-
19	mination by the designated agent of the
20	claim (as stated in the written notice under
21	clause (iii)) resulting from the examination
22	that is the basis for such action.
23	"(C) Failure to report or pay royal-



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TIES.—

1	"(i) IN GENERAL.—If a licensee under
2	this subsection—
3	"(I) fails to provide a monthly
4	report when due or fails to provide a
5	monthly report in compliance with the
6	error tolerance standard, or
7	"(II) fails to make all monthly
8	royalty payments when due or fails to
9	pay royalties due for reported usage,
10	the designated agent may provide written
11	notice to the licensee describing the default
12	under subclause (I) or (II) and providing
13	that if the default is not remedied within
14	30 days after receipt of the notice, the li-
15	cense will automatically terminate upon the
16	expiration of that 30-day period. Upon
17	such termination, the licensee will be sub-
18	ject to an infringement action as provided
19	in subsection (c)(6) with respect to the
20	uses of the musical works that are the sub-
21	ject of the default.
22	"(ii) Failure with respect to in-
23	DIVIDUAL WORK.—
24	"(I) Exclusion from Li-
25	CENSE.—If a licensee with an other-



1	wise valid license under this
2	subsection—
3	"(aa) has not made the re-
4	quired reports or royalty pay-
5	ments under subparagraph (A)(i)
6	for a musical work covered by the
7	license, or
8	"(bb) upon being sent writ-
9	ten notice from the designated
10	agent of a valid reporting or pay-
11	ment deficiency with respect to
12	the use of a musical work, fails
13	to remedy that deficiency within
14	the specified cure period,
15	that work is excluded from the scope
16	of the license until such time as the li-
17	censee provides all the reports that
18	are past due, and makes all royalty
19	payments that are past due, to the
20	designated agent for that work, or the
21	designated agent otherwise identifies
22	the work, determines the usage of the
23	work, and has received from the li-
24	censee all royalty payments for the
25	work that are past due.



1	"(II) Specified cure pe-
2	RIOD.—For purposes of subclause
3	(I)(bb), the "specified cure period"
4	means, with respect to a licensee—
5	"(aa) 90 days, during the
6	first 12 month-period in which
7	the licensee engages in activities
8	under a license under this sub-
9	section;
10	"(bb) 60 days, during the
11	succeeding 12-month period in
12	which a licensee engages in ac-
13	tivities under a license under this
14	subsection; and
15	"(cc) 30 days, during any
16	period thereafter.
17	"(III) Exception.—If the li-
18	censee demonstrates to the designated
19	agent with respect to a musical work
20	that is the subject of a notice of defi-
21	ciency described in subclause (I)(bb)
22	that the deficiency cannot be remedied
23	because it is due to missing informa-
24	tion that, notwithstanding a diligent
25	search by the licensee, is actually and



1	objectively unobtainable by the li-
2	censee from any known source, then
3	the license shall not be invalidated
4	with respect to that work, if all royal-
5	ties due for that work have been paid.
6	"(iii) Obtaining subsequent li-
7	CENSES.—A licensee whose license is ter-
8	minated by a designated agent under
9	clause (i) and who fully remedies the de-
10	fault within 60 days after the date on
11	which the license terminates, may apply for
12	and obtain a new license from that des-
13	ignated agent, if, during the 5-year period
14	ending on the date of such termination, the
15	licensee has not previously had a license
16	terminated by the designated agent. In any
17	other case in which a license is validly ter-
18	minated by a designated agent, the des-
19	ignated agent may require the licensee to
20	meet reasonable credit or advance require-
21	ments or to demonstrate the capability to
22	report and make royalty payments in com-
23	pliance with this subsection before obtain-
24	ing a new license.



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1	"(11) Distribution of royalties, un-
2	CLAIMED FUNDS, AND DISPUTE RESOLUTION.—
3	"(A) DISTRIBUTION OF ROYALTIES.—Each
4	designated agent shall be responsible for dis-
5	tributing royalties collected from licensees
6	under this subsection to any copyright owner
7	whom the designated agent represents and who
8	has provided the designated agent with suffi-
9	cient information to identify and pay that copy-
10	right owner (or the copyright owner's designee).
11	"(B) Unclaimed funds.—
12	"(i) In general.—If a designated
13	agent is unable, after a reasonably diligent
14	search, to identify or locate a copyright
15	owner entitled to receive royalties under
16	subparagraph (A), the designated agent
17	may deposit the undistributed royalties (in
18	this subparagraph referred to as 'un-
19	claimed funds') into an unclaimed funds
20	account that earns interest, accrued
21	monthly, at the Federal short term rate
22	determined under section 1274(d)(1)(C)(i)
23	of the Internal Revenue Code of 1986. In-
24	terest accrued on unclaimed funds shall be

payable to a copyright owner upon dis-



1	tribution of the unclaimed funds to such
2	copyright owner.
3	"(ii) Holding and distribution.—
4	"(I) Holding.— A designated
5	agent with unclaimed funds shall hold
6	the funds for a period of at least 3
7	years after the date on which the li-
8	censee paid the funds. The designated
9	agent shall make reasonably diligent
10	efforts to publicize the existence of the
11	unclaimed funds and the procedures
12	by which copyright owners may claim
13	such funds from the designated agent.
14	"(II) LICENSING ADMINISTRA-
15	TIVE COSTS.—At the end of the pe-
16	riod in which funds are held under
17	subclause (I), the designated agent
18	may apply the funds to offset licens-
19	ing administrative costs.
20	"(III) DISTRIBUTION OF RE-
21	MAINDER.—Any unclaimed funds not
22	applied to offset licensing administra-
23	tive costs under subclause (II) shall
24	he distributed as follows:



1	"(aa) The designated agent
2	shall pay to every other des-
3	ignated agent its pro rata share
4	of the unclaimed funds as deter-
5	mined on the basis of the propor-
6	tionate distribution of royalties
7	by each designated agent to copy-
8	right owners for the reporting pe-
9	riods during which the funds
10	were collected.
11	"(bb) Each designated agent
12	shall distribute, on an equitable
13	basis, its pro rata share of the
14	unclaimed funds to the copyright
15	owners that the designated agent
16	represents under this subsection
17	(other than those that cannot be
18	identified or located).
19	"(iii) Preemption.—This subpara-
20	graph preempts any State law (including
21	common law) that would otherwise apply
22	concerning escheatment or abandoned or
23	unclaimed property.



1	"(C) DISPUTES.—Each designated agent
2	shall establish a committee that includes an
3	equal number of—
4	"(i) representatives of music pub-
5	lishing entities represented by the des-
6	ignated agent, and
7	"(ii) songwriters with musical works
8	represented by the designated agent who
9	are not members of the board of directors,
10	governing body, or management of the des-
11	ignated agent,
12	for the purpose of addressing any dispute raised
13	by a copyright owner relating to the allocation
14	and payment by the designated agent of royal-
15	ties to such copyright owner under a license ob-
16	tained from the designated agent under this
17	subsection. The dispute resolution process shall
18	not affect any other legal or equitable rights or
19	remedies available to any copyright owner or
20	the designated agent
21	"(D) Procedures.—The Register of
22	Copyrights shall establish by regulation the pro-
23	cedures for the holding by a designated agent
24	of unclaimed funds and royalties paid under

this subsection that are attributable to musical



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1	works that are the subject of a legal dispute or
2	proceeding. A designated agent that complies
3	with the requirements of this paragraph and
4	such regulations shall not be subject to a legal
5	claim based upon or arising from unclaimed
6	funds or an ownership dispute or legal pro-
7	ceeding.
8	"(E) Documentation.—A songwriter
9	whose musical works (or shares thereof) are ad-
10	ministered by a music publisher for licensing

under this subsection (including those represented through default representation pursuant to paragraph (9)(E)(iv)) may request from a designated agent a copy of the relevant or s of any royalty statement that the designated agent provided, within the preceding 4 calendar years, to that publisher, and that shows all data provided by the designated agent to the publisher regarding the use and royalties distributed to the publisher in connection with those works (or shares thereof). A designated agent shall provide the information requested by the songwriter within a reasonable time after receiving the request. A songwriter may make



1	such a request of a particular designated agent
2	not more than once each calendar year.
3	"(F) WITHHOLDING OF INTERIM ROYAL-
4	TIES.—Each designated agent may withhold
5	reasonable reserves from the distribution of in-
6	terim royalties collected under this subsection
7	to allow for the possibility of a lower final stat-
8	utory rate. Upon final determination of the
9	statutory rate, to the extent such reserves are
10	not required to be returned or credited to the
11	licensee, the designated agent shall distribute to
12	copyright owners such reserves with interest.
13	"(12) Cost sharing fees.—
14	"(A) In General.—The Copyright Roy-
15	alty Judges shall determine, under such proce-
16	dures as they may establish, an appropriate
17	cost-sharing mechanism and cost-sharing
18	amounts to be paid by licensees under this sub-
19	section to designated agents. Not later than
20	February 1, 2007, the Copyright Royalty
21	Judges shall initiate a proceeding to determine,
22	not later than May 1, 2007, appropriate interim
23	cost-sharing amounts to apply pending the es-
24	tablishment of final cost-sharing amounts. Any
25	cost-sharing mechanism or cost-sharing



1	amounts shall be equitably applied to all des-
2	ignated agents. In determining a cost-sharing
3	mechanism or cost-sharing amount under this
4	paragraph, the Copyright Royalty Judges shall
5	consider—
6	"(i)(I) the actual, reasonable costs of
7	creating and maintaining an infrastructure
8	for activities of designated agents under
9	this subsection;
10	"(II) any nonmonetary contributions
11	by the parties to such infrastructures, in-
12	cluding contributions of data and services
13	"(III) the actual, reasonable costs to
14	designated agents specifically associated
15	with the administration of licenses under
16	this subsection;
17	"(IV) the nature and value of any col-
18	lateral benefits that any party may realize
19	from the blanket license and blanket li-
20	cense system created by this subsection
21	and
22	"(V) any other factors deemed rel-
23	evant by the Copyright Royalty Judges
24	and



1	"(B) Cost-sharing not a factor in
2	ROYALTY RATES.—The Copyright Royalty
3	Judges, in establishing royalty rates for statu-
4	tory licenses, may not take into account the
5	cost-sharing mechanism or cost-sharing
6	amounts under subparagraph (A).
7	"(13) Definitions.—In this subsection:
8	"(A) Administrative fees.—The term
9	'administrative fees' means any fees that are
10	collected or deducted by a designated agent to
11	cover licensing administrative costs or other ad-
12	ministrative costs.
13	"(B) Copyright owner.—The term
14	'copyright owner' means a natural person or le-
15	gally recognized entity that owns or controls an
16	interest in one or more copyrighted nondra-
17	matic musical works subject to licensing under
18	this section.
19	"(C) DIGITAL MUSIC PROVIDER.—The
20	term 'digital music provider' means a person
21	that, with respect to a service engaging in ac-
22	tivities licensed under this subsection, meets the
23	following criteria:
24	"(i) Contracts with or has a direct
25	economic relationship with the end users of



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1	the service, and controls what end users
2	pay for the service.
3	"(ii) Controls how content is bundled
4	and offered through the service.
5	"(iii) Is able to fully report on all rev-
6	enues and consideration generated by the
7	service.
8	"(iv) Is able to fully report on all ele-
9	ments of music usage by the service (or
10	procure such reporting).
11	"(D) Error tolerance standard.—
12	The term 'error tolerance standard' means the
13	maximum percentage, of all data that a licensee
14	is required to report under this subsection
15	under its license in any statutory reporting pe-
16	riod, that is permitted to be inaccurate,
17	unreadable, or missing, or any combination
18	thereof, as determined under regulations issued
19	to carry out this subsection.
20	"(E) Full download.—The term 'full
21	download' means a digital phonorecord delivery
22	of a sound recording of a musical work that is
23	not limited in availability for listening by the
24	end user either to a period of time or a number

of times the sound recording can be played.



1	"(F) Interactive stream.—The term
2	'interactive stream'—
3	"(i) means a stream of a sound re-
4	cording of a musical work that does not
5	qualify for a statutory license under sec-
6	tion 114(d)(2) with respect to the sound
7	recording embodied therein; and
8	"(ii) subject to clause (i), includes a
9	stream of a particular sound recording of
10	a musical work that an end user has se-
11	lected, and is transmitted to such end user,
12	to listen to at or substantially at the time
13	of making such selection or at some future
14	time, whether or not as a part of a pro-
15	gram specially created for the end user.
16	"(G) Licensing administrative
17	costs.—The term 'licensing administrative
18	costs' means the actual costs to a designated
19	agent that are attributable to the issuance and
20	administration of licenses under this subsection,
21	including—
22	"(i) costs in connection with the col-
23	lection and distribution of royalties under
24	this subsection;



1	"(ii) the costs of identifying and locat-
2	ing copyright owners and administering a
3	claims system for unidentified copyright
4	owners;
5	"(iii) the costs of royalty examinations
6	and other royalty compliance efforts; and
7	"(iv) the costs of creating and main-
8	taining an infrastructure for the activities
9	described in clauses (i), (ii), and (iii).
10	"(H) LIMITED DOWNLOAD.—the term 'lim-
11	ited download' means a digital phonorecord de-
12	livery of a sound recording of a musical work
13	that is only available for listening for—
14	"(i) a definite period of time (includ-
15	ing a period of time defined by ongoing
16	subscription payments made by an end
17	user); or
18	"(ii) a specified number of times.
19	"(I) Noninteractive streaming.—The
20	term 'noninteractive streaming' means the
21	radio-style streaming of sound recordings of
22	musical works for which a statutory license is
23	available with respect to the sound recordings
24	under section $114(d)(2)$ .



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1	"(J) OTHER ADMINISTRATIVE COSTS.—
2	The term 'Other administrative costs' means all
3	expenses, expenditures, retained earnings, and
4	reserves of a designated agent, other than li-
5	censing administrative costs, that are author-
6	ized by the board of directors of the designated
7	agent.
8	"(K) Songwriter.—The term 'song-
9	writer' means the author of a musical work.
10	"(L) Stream.—(i) The term 'stream'
11	means the digital transmission of a sound re-
12	cording embodying a musical work for one-time
13	listening by the end user using technology such
14	that the transmission is not intended or de-
15	signed to result in a substantially complete re-
16	production of the sound recording, other than
17	an incidental reproduction made in the normal
18	course of such activity, including a cached, net-
19	work, or RAM buffer reproduction, to permit
20	such one-time listening.
21	"(ii) The term 'streaming' means the proc-
22	ess of making and distributing streams.
23	"(14) Regulations.—The Register of Copy-
24	rights shall issue such regulations as are necessary

to carry out this subsection, including—



1	"(A) specifying the requirements and pro-
2	cedures for reporting and making payments,
3	and conducting royalty compliance examina-
4	tions, under paragraph (10); and
5	"(B) specifying the procedures for expe-
6	dited proceedings under paragraph
7	(8)(D)(ii)(II)(bb).".
8	SEC. 3. PERFORMANCE RIGHT PRESERVED.
9	Section 115 of title 17, United States Code, is
10	amended by adding at the end the following new sub-
11	section:
12	"(f) Performance Right Preserved.—The rights
13	granted under subsection (e) shall not include, limit, or
14	otherwise affect any right of public performance of a musi-
15	cal work. The definitions contained in paragraph (13) of
16	subsection (e) shall not be taken into account in any ad-
17	ministrative, judicial, or other governmental proceeding to
18	set or adjust the royalties payable to copyright owners of
19	musical works for, the right of public performance of their
20	works.".
21	SEC. 4. INTERIM RATE PROCESS.
22	Section 115(e) of title 17, United States Code, is
23	amended by adding at the end the following new para-
24	graph:



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"(7) Interim rates.—

1	"(A) In general.—For any activity for
2	which a license is not available under subsection
3	(e) and for which a rate has not been deter-
4	mined, any person shall, upon serving notice to
5	the copyright owner, have a license under this
6	subsection to engage in the activity, subject to
7	subparagraph (B).
8	"(B) Interim rates.—Upon the filing of
9	an application under subparagraph (A)—
10	"(i) the parties may negotiate an in-
11	terim rate that will apply to the activity
12	under the license; or
13	"(ii) either party or both parties may
14	apply to the Copyright Royalty Judges for
15	an interim rate, in which case—
16	"(I) the Copyright Royalty
17	Judges shall, not later than 15 days
18	after the application is made, publish
19	notice of an expedited proceeding to
20	determine the interim rate; and
21	"(II) the Judges shall determine
22	the interim rate not less than 30 days
23	and not more than 60 days after pub-
24	lishing the notice, through the expe-
25	dited proceeding.



1	"(C) Applicability of interim
2	RATES.—(i) Interim rates negotiated under sub-
3	paragraph (B)(i) or established under subpara-
4	graph (B)(ii) shall apply to the activity under
5	the license concerned until a rate for the activ-
6	ity is determined under subparagraphs (C),
7	(D), and (F) of paragraph (3), or as otherwise
8	agreed by the parties.
9	"(ii) Interim rates described in subpara-
10	graph (A) with respect to an activity by an ap-
11	plicant shall not be treated as precedent in a
12	final ratemaking proceeding. If the Copyright
13	Royalty Judges have established an interim rate
14	under subparagraph (B)(ii), subject to subpara-
15	graph (D), that rate shall apply to the same ac-
16	tivity engaged in by any person, except as oth-
17	erwise agreed to by the parties.
18	"(D) SINGLE PROCEEDING FOR EACH AC-
19	TIVITY.—Unless the Copyright Royalty Judges
20	determine that there is good cause to review an
21	interim rate established under subparagraph
22	(B)(ii), the Judges may conduct only 1 pro-
23	ceeding to determined an interim rate for an
24	activity for which a license is available under



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this subsection.

1	"(E) Adjustment of interim rates.—
2	After a final determination of rates that will
3	apply to an activity for which a license is avail-
4	able under this subsection has been made under
5	subparagraphs (C), (D), and (F) of paragraph
6	(3), the final rate and terms shall be retroactive
7	to the inception of the activity under a license
8	between a person and a copyright owner to
9	which the rate and terms apply, unless an
10	agreement between the parties to the license
11	provides otherwise. Not later than 60 days after
12	the determination of the final rate becomes
13	effective—
14	"(i) the person shall pay to the copy-
15	right owner any amounts due from under-
16	payment of fees by the person because the
17	final rate exceeds the interim rate; or
18	"(ii) the copyright owner shall refund
19	to the person the amounts of any overpay-
20	ment of fees by the person because the in-
21	terim rate exceed the final rate, or, at the
22	election of the person, the copyright owner
23	shall credit such overpayment against fu-
24	ture payments by the person to the copy-

right owner under this subsection.".



## 1 SEC. 5. TECHNICAL AMENDMENTS.

2	(a) Definition.—Section 115(d) of title 17, United
3	States Code, is amended—
4	(1) in the first sentence, by striking "As used"
5	and inserting by adding at the end the following: "."
6	"(1) In general.—As used";
7	(2) by moving the remaining text 2 ems to the
8	right; and
9	(3) by adding at the end the following:
10	"(2) Included activities.—The term 'digital
11	phonorecord delivery' includes—
12	"(A) an interactive stream (as such term is
13	defined in subsection $(e)(16)(F)$ ) of nondra-
14	matic musical works; and
15	"(B) server and incidental reproductions of
16	nondramatic musical works made to facilitate
17	the deliveries of phonorecords by digital trans-
18	mission described in subparagraph (A) and
19	paragraph (1).".
20	(b) Conforming Amendments.—Section 115(c) of
21	title 17, United States Code, is amended—
22	(1) in paragraph (3)—
23	(A) in the first sentence of subparagraph
24	(A), by striking "or authorize the distribution



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of";

1	(B) in subparagraph (C), by striking
2	"Such terms and rates shall distinguish" and
3	all that follows through the end of the sentence
4	and
5	(C) in subparagraph (D), by striking
6	"Such terms and rates shall distinguish" and
7	all that follows through the end of the sentence
8	and
9	(2) in paragraph (5)—
10	(A) by striking "(5) Royalty payments
11	and inserting "(5)(A) Subject to subparagraph
12	(B), royalty payments"; and
13	(B) by adding at the end the following:
14	"(B) Payments under the license provided for
15	under subsection (e) shall be governed by that sub-
16	section in lieu of subparagraph (A).".
17	SEC. 6. EFFECTIVE DATE.
18	(a) In General.—Subject to subsection (b), this Act
19	and the amendments made by this Act take effect on the
20	date of the enactment of this Act.
21	(b) Delay of Licenses.—No license under sub-
22	section (e) of section 115 of title 17, United States Code
23	may take effect before January 1, 2008.



## 1 SEC. 7. SAVINGS CLAUSES.

- 2 (a) LICENSE NOT REQUIRED.—This Act and the
- 3 amendments made by this Act shall not be construed to
- 4 expand the activities for which a license under section 115
- 5 of title 17, United States Code, is required.
- 6 (b) Fair Use.—Nothing in this Act shall affect the
- 7 fair use, under section 107 of title 17, United States Code,
- 8 of nondramatic musical works.

